

## Message Text

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ACTION ARA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 SSC-01 EB-07 TRSE-00 OMB-01 COME-00 OES-06  
INT-05 FEA-01 CU-02 LAB-04 SIL-01 AGRE-00 DOTE-00  
AID-05 /101 W  
-----042218Z 071804 /71

P R 042115Z JAN 77  
FM AMEMBASSY KINGSTON  
TO SECSTATE WJHAHDC PRIORITY 3600  
INFO AMEMBASSY BRIDGETOWN  
AMEMBASSY GEORGETOWN  
AMEMBASSY LONDON  
AMEMBASSY NASSAU  
AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L SECTION 1 OF 3 KINGSTON 0051

E.O. 11652: GDS  
TAGS: PINT, JM  
SUBJECT: JAMAICA'S NEW GOVERNMENT

1. SUMMARY: ON JAN 3, 1977, PRIME MINISTER MICHAEL  
MANLEY ANNOUNCED THAT THE NEW JAMAICAN GOVERNMENT WILL  
HAVE FORTY MEMBERS: TWENTY MINISTERS, TEN MINISTERS OF  
STATE AND TEN PARLIAMENTARY SECRETARIES. THE CHIEF SUR-  
PRISE IN THE NEW MINISTRY WAS THE SHIFT OF FORMER FOREIGN  
MINISTER DUDLEY THOMPSON TO MINING AND NATURAL RESOURCES  
AND HIS REPLACEMENT AT THE FOREIGN MINISTRY BY P.J.  
PATTERSON WHO CONTINUES TO HOLD FOREIGN TRADE AND TOURISM.  
THE MOST INTERESTING DEVELOPMENT WAS THE APPEARANCE OF  
YOUNG PNP RADICALS HOLDING A VARIETY OF PORTOFOLIOS WHICH ARE  
CENTRAL TO SOCIAL AND CONSTITUTIONAL DEVELOPMENT.  
END SUMMARY

2. BEGIN UNCLASSIFIED: ON JAN 3, 1977, PRIME  
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MINISTER MANLEY HELD A PRESS CONFERENCE AT JAMAICA  
HOUSE AT WHICH HE ANNOUNCED THE MEMBERS OF HIS NEW  
GOVERNMENT. HE REVEALED A VARIETY OF STRUCTURAL  
CHANGES, SOME OF WHICH WILL NECESSITATE AMENDMENT OF  
THE CONSTITUTION. THE FIRST GROUP NAMED INCLUDES  
TWENTY MINISTERS. THE ARE:  
MICHAEL MANLEY-- OFFICE OF THE PRIME MINISTER AND DEFENSE

DAVID COORE-----FINANCE AND PLANNING

VIVIAN BLAKE-----INDUSTRY AND COMMERCE

P.J. PATTERSON ---- FOREIGN AFFAIRS, FOREIGN TRADE AND TOURISM

SEN DUDLEY THOMPSON---MINING, ENERGY AND NATURAL RESOURCES

ANTHONY SPAULDING---- HOUSING

ERIC BELL----EDUCATION

RALPH BROWN ----LOCAL GOVERNMENT

HUGH SMALL---YOUTH AND SPORTS

WILLIAM ISSAACS---- LABOUR

HORACE CLARKE---PUBLIC UTILITIES AND TRANSPORT

DR. DOUGLAS MANLEY--- HEALTH

AU BELINFANTI---AGRICULTURE

WINSTON JONES--- SOCIAL SECURITY

DR. D.K. DUNCAN---- NATIONAL MOBILIZATION

ERNEST PEART--- WORKS

SEN. CARL RATTRAY--- JUSTICE AND CONSTITUTIONAL REFORM

KEBLE MUNN--- NATIONAL SECURITY

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HOWARD COOKE---PUBLIC SERVICE

DR. KENNETH MCNEILL---PARLIAMENTARY AFFAIRS

3. THE PRIME MINISTER THEN ANNOUNCED THAT HE  
WOULD APPOINT TEN MINISTERS OF STATE. THE ARE:  
ARNOLD BERTRAM--INFORMATION, CULTURE, BROADCASTING AND FESTIVAL,  
IN THE PRIME MINISTER'S OFFICE  
CARMEN MACGREGOR-- WOMEN'S AFFAIRS, IN THE PRIME MINISTER OFFICE.  
SEN RICHARD FLETCHER--PLANNING AND PROJECTS, IN THE FINANCE  
MINISTRY  
SYDNEY PAGON---PROGRAM IMPLEMENTATION IN THE FINANCE MINISTRY  
SEN DANNY WILLIAMS-- INDUSTRY, IN THE INDUSTRY AND COMMERCE  
MINISTRY  
JACK STEPHENSON---TOURISM, IN THE FOREIGN AFFAIRS, FOREIGN TRADE  
AND TOURISM MINISTRY  
FRANCIS TULLOCH--- TRANSPORT IN THE MINISTRY OF PUBLIC UTIL-  
ITIES AND TRANSPORT  
SEYMOUR MULLINGS---SPOKESMAN, HOUSE ON MINING, ENERGY AND  
NATURAL RESOURCES

A.G.R. BYFIELD--- TEACHERS' AFFAIRS, IN THE MINISTRY OF  
EDUCATION  
DESMOND LEAKEY--LAND REFORM AND COOPERATIVES IN THE MINISTRY  
OF AGRICULTURE

4. THE LAST GROUP NAMED WERE THE PARLIAMENTARY  
SECRETARIES. THEY ARE:  
ROY MCGANN--HOME GUARD, IN THE DEFENSE MINISTRY (I.E, THE PRIME  
MINISTER'S OFFICE)  
DERRICK HEAVEN--- FOREIGN TRADE IN THE FOREIGN AFFAIRS,  
FOREIGN TRADE AND TOURISM MINISTRY  
DR. UPTON ROBOTHAM---BUILDING PROGRAMMES, IN THE EDUCATION  
MINISTRY  
SEN. DAWN LINDO---STUDENT AFFAIRS, IN THE EDUCATION MINISTRY  
RUDYARD LAWSON--- WATER, IN THE LOCAL GOVERNMENT MINISTRY  
SEN. SEFTON JOHNSON IN THE YOUTH AND SPORTS MINISTRY  
DERRICK ROCHESTER--WORKER PARTICIPATION PROGRAMS, IN THE  
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MINISTRY OF LABOUR.  
SEN WINSTON DAVIDSON--- IN THE HEALTH MINISTRY  
JIM THOMPSON---IRRIGATION AND DRAINAGE, IN THE AGRICULTURE  
MINISTRY  
SEN. PAUL MILLER---CONSTITUTIONAL REFORM, IN THE JUSTICE  
AND CONSTITUTIONAL REFORM MINISTRY.

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AMEMBASSY LONDON  
AMEMBASSY NASSAU  
AMEMBASSY PORT

C O N F I D E N T I A L SECTION 2 OF 3 KINGSTON 0051

5. IN THE COURSE OF THE PRESS CONFERENCE, PRIME MINISTER MANLEY NOTED THAT HE IS MAKING A NUMBER OF STRUCTURAL CHANGES IN THE WAY IN WHICH PARLIAMENT AND THE GOVERNMENT WILL CONDUCT THEIR BUSINESS. HE STATED THAT A "COUNCIL OF MINISTERS" IS BEING ESTABLISHED. UNLIKE THE CABINET, WHICH CONSISTS OF MINISTERS ONLY AND "WILL CONTINUE TO HAVE ITS TRADITIONAL ROLE AS THE HIGHEST INSTRUMENT OF DECISION-MAKING IN GOVERNMENT", THE COUNCIL WILL INCLUDE MINISTERS, MINISTERS OF STATE AND PARLIAMENTARY SECRETARIES, AS WELL AS THE DEPUTY GENERAL SECRETARY OF THE RULING PEOPLE'S NATIONAL PARTY; IT "WILL MAKE ALL THE BASIC POLITICAL DECISIONS OF THE GOVERNMENT AT ALL TIMES". IN ADDITION TO CREATING THE COUNCIL OF MINISTERS, THE PRIME MINISTER SAID THAT FOUR STANDING COMMITTEES OF PARLIAMENT WILL BE CREATED. THE FOUR -- HUMAN RESOURCE DEVELOPMENT, ECONOMIC AFFAIRS, UTILITIES  
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AND SERVICES, AND NATIONAL SECURITY -- WILL ALL BE CHAIRED BY PARLIAMENTARY AFFAIRS MINISTER MCNEILL. THE FOUR COMMITTEES WILL BE PARALLELED BY FOUR INTER-MINISTERIAL COMMITTEES DEALING WITH THE SAME SUBJECT MATTER. LASTLY, CONSTITUTIONAL AMENDMENTS WILL BE INTRODUCED TO PERMIT AN INCREASE IN THE NUMBER OF MINISTERS OF STATE AND PARLIAMENTARY SECRETARIES WHO MAY BE DRAWN FROM THE SENATE. END  
UNCLASSIFIED.

6. COMMENT: THE NEW JAMAICAN GOVERNMENT IS LARGE; IT INCLUDES THIRTY-TWO OF THE PNP'S FORTY-SEVEN MPS AND EIGHT OF ITS THIRTEEN SENATORS. QUITE CLEARLY, ITS SIZE REFLECTS AN EFFORT TO BALANCE THE COMPETING INTERESTS OF THE RULING PARTY'S RADICAL AND MODERATE WINGS. IT IS OUR VIEW, HOWEVER, THAT A DISTINCT EDGE IS GIVEN TO THE RADICALS. WHILE THE NUMBER OF MODERATES INCLUDED IN THE GOVERNMENT REMAINS RELATIVELY STRONG, THE PORTFOLIOS WHICH THEY HOLD ARE, WITH THE EXCEPTION OF FINANCE, NOT THOSE WHICH OFFER SCOPE TO ANYONE INTERESTED IN PROMOTING SOCIAL AND POLITICAL CHANGE. THUS, WE FIND SUCH APPOINTMENTS AS THOSE OF ARNOLD BERTRAM TO INFORMATION AND BROAD-

CASTING, HUGH SMALL TO YOUTH, DERRICK ROCHESTER TO WORKER PARTICIPATION, DESMOND LEAKEY TO LAND REFORM AND COOPERATIVES, AND RICHARD FLETCHER (A MODERATE EXCEPTION) TO PLANNING FAR MORE SIGNIFICANT THAN THOSE OF BLAKE OR CLARKE OR PEART OR COOKE OR THE OTHER MODERATES. AND THE REAL DRAMA LIES IN THE APPOINTMENTS OF PAUL MILLER AND S.K. DUNCAN. INsofar AS WE CAN DETERMINE, DUNCAN'S NATIONAL MOBILIZATION MINISTRY WILL ENABLE HIM TO INTERVENE IN THE AFFAIRS OF A VARIETY OF OTHER MINISTRIES IN PURSUIT OF POLITICO-SOCIAL GOALS AND HE MAY IN TIME PROVE TO HOLD A KIND OF SUPER-CONFIDENTIAL

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MINISTRY. THE APPOINTMENT OF THE ARDENT LEFTIST MILLER SEEMS TO INSURE THAT THE NEW GOVERNMENT WILL GIVE EARLY ATTENTION TO ALTERING JAMAICA'S CONSTITUTIONAL STRUCTURE; AS A COMMENTATOR IN THE DECEMBER 4 GLEANER NOTES, MILLER'S SELECTION TO DEAL WITH CONSTITUTIONAL REFORMS ALSO "TELLS US MUCH ABOUT THE TYPE OF REPUBLIC WE MAY GET." ON BALANCE, THE APPOINTMENTS GIVEN TO THE MODERATES APPEAR INTENDED TO PRESERVE CONFIDENCE AND TO KEEP THE GOVERNMENT FUNCTIONING IN REGARD TO ITS DAY-TO-DAY TASKS WHILE THE RADICALS WORK ON RELATIVELY EXTENSIVE CHANGES.

7. THE MOST SURPRISING RESULT OF THE STRUCTURING OF THE GOVERNMENT WAS THE SHUNTING OF SENATOR DUDLEY THOMPSON TO THE MINING, ENERGY AND NATURAL RESOURCES MINISTRY AND HIS REPLACEMENT AT THE FOREIGN MINISTRY BY P.J. PATTERSON. IT COULD WELL BE THAT THE PRIME MINISTER IS AWARE OF THE SUSPICION AND EVEN ANTIPATHY WHICH THE SLIPPERY AND ARROGANT THOMPSON HAS AROUSED, AND HAS CONCLUDED THAT JAMAICA'S INTERESTS WILL BE BETTER SERVED BY THE MORE STRAIGHTFORWARD PATTERSON. HOWEVER, WHILE PATTERSON MAY PROVE TO BE A MORE RELIABLE AND PREDICTABLE FOREIGN MINISTER THAN HAS THOMPSON, HIS WORLD VIEW IS SUCH THAT HE WILL OFTEN BE A TOUGH AND PRICKLY PERSON WITH WHOM TO DEAL. HE HAS WELL-DEVELOPED VIEWS ON THE THIRD WORLD, AND JAMAICA'S ROLE IN IT. NEVERTHELESS, HIS TENURE AT

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P R 042115Z JAN 77  
FM AMEMBASSY KINGSTON  
TO SECSTATE WASHDC PRIORITY 3602  
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C O N F I D E N T I A L SECTION 3 OF 3 KINGSTON 0051

THE FOREIGN TRADE MINISTRY HAS GIVEN HIM EXPERI-  
ENCE AND A SOUND APPRECIATION OF PRESENT DAY  
PROBLEMS, AND HE SHOULD BE A MORE REALISTIC AND  
SERIOUS PERSON WITH WHOM TO DEAL.

8. IN ALL OF THIS, PRIME MINISTER MANLEY HAS  
ALSO SOUGHT TO KEEP CERTAIN PARTICULARLY SENSITIVE  
SUBJECTS CLOSE TO HIMSELF. HE HAS RETAINED ARNOLD  
BERTRAM, WITH HIS CONTROL OVER TELEVISION AND  
BROADCASTING AND THE RESOURCES OF THE AGENCY FOR  
PUBLIC INFORMATION, IN HIS OFFICE. IN ADDITION,  
HE HAS ADDED ROY MCGANN TO HIS OFFICE, AND THUS  
WILL BE MORE CLOSELY INVOLVED WITH THE GROWTH OF  
THE HOME GUARD. IT IS HARD TO AVOID THE  
CONCLUSION THAT A PRAETORIAN GUARD ("MANLEY'S  
OWN") MAY LIE JUST AHEAD.

9. PERHAPS THE MOST PORTENTOUS DEVELOPMENT TO  
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COME OUT OF YESTERDAY'S ANNOUNCEMENTS WAS THE  
CREATION OF THE COUNCIL OF MINISTERS WITH ITS  
RESPONSIBILITY FOR "ALL THE BASIC POLITICAL  
DECISIONS" AND ITS INCLUSION OF THE PNP DEPUTY  
GENERAL SECRETARY AMONG ITS MEMBERSHIP (THE PNP  
GENERAL SECRETARY, D K DUNCAN, WILL BE A MEMBER

OF THE COUNCIL BY VIRTUE OF HOLDING A MINISTER-  
SHIP). THIS WELDING OF PARTY AND GOVERNMENT IN  
FORMAL FASHION WILL BE SEEN BY SOME AS THE POSSIBLE  
FORERUNNER OF A ONE-PARTY SYSTEM.  
GERARD

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## Message Attributes

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**Subject:** JAMAICA'S NEW GOVERNMENT  
**TAGS:** PINT, JM, (MANLEY, MICHAEL)  
**To:** STATE  
**Type:** TE  
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